

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF WASHINGTON

UNITED STATES OF AMERICA,

Plaintiff,

v.

HECTOR GALINDO-
HERNANDEZ,

Defendant.

NO. CR-11-2076-RHW

**ORDER DENYING
DEFENDANT'S MOTION TO
DISMISS**

Defendant is charged with unlawful reentry in violation of 8 U.S.C. § 1326. He now moves to dismiss the Indictment because of defects in the removal proceedings forming the predicate to this offense. The Court heard argument on September 27, 2011. Present for the Government was Gregory Shogren; Alison Guernsey appeared on behalf of Defendant. The Government admits the underlying proceedings were defective; the sole issue in front of the Court is whether Defendant was prejudiced by the defects. Because the Court finds Defendant's prior drug conviction would render him ineligible for voluntary departure, it must deny his motion.

BACKGROUND

Defendant has been removed from the United States eight times, the first in

1 2003.¹ When Defendant was found again in the United States in 2006, the
2 Immigration and Naturalization Service issued a Notice to Appear. That same day,
3 Defendant signed the certificate of service and requested an immediate hearing before
4 an IJ. No hearing was ever held. Instead, on December 5, 2006, and without the
5 benefit of counsel, Defendant signed a stipulated order of removal, agreeing to
6 removal, and waiving his rights to a hearing before an IJ and to appeal the removal.
7 Without having appeared before an IJ and based on this stipulation, Defendant was
8 ordered removed from the United States. On May 10, 2011, Defendant was found
9 again in the United States and charged with the present Indictment.

10 ANALYSIS

11 Under 8 U.S.C. § 1326(a), an alien is criminally liable if he is found in the
12 United States after he "has been denied admission, excluded, deported, or removed,"
13 without consent of the Attorney General or other advance consent. "In a criminal
14 prosecution under § 1326, the Due Process Clause of the Fifth Amendment requires
15 a meaningful opportunity for judicial review of the underlying deportation." United
16 States v. Zara te-Martinez, 133 F.3d 1194, 1197 (9th Cir. 1998), *overruled on other*
17 *grounds by* United States v. Corona-Sanchez, 291 F.3d 1201 (9th Cir. 2002) (en banc).
18 If the district court finds that "(1) [the defendant's] due process rights were violated
19 by defects in his underlying deportation proceeding, and (2) he suffered prejudice as
20 a result of the defects," the deportation stemming from the defective proceedings may
21 not be used to prove the defendant violated § 1326. United States v. Ramos, 623 F.3d
22 672, 680 (9th Cir. 2010). To demonstrate prejudice, the defendant need only establish
23 he had a "plausible" basis for relief from deportation. *See id.* The defendant need not
24 prove he would have actually avoided deportation. United States v.
25 Jimenez-Marmolejo, 104 F.3d 1083, 1086 (9th Cir. 1996).

26 ¹The Indictment indicates that it is based on removals in 2003 and 2006.
27 However, the Government concedes that the 2003 proceeding was defective and no
28 longer relies on it to support the Indictment. ECF No. 43, at 3.

1 Defendant moves the Court to dismiss the Indictment because the deportation
2 it relies upon violated his due process rights. He argues first that he was denied due
3 process during the 2006 deportation proceedings because the IJ did not make a
4 pre-removal finding that he voluntarily, knowingly, and intelligently waived his right
5 to a hearing; and second, that he was prejudiced by this due-process denial because
6 it prevented him from seeking voluntary departure. The Government does not dispute
7 that the 2006 deportation proceedings were defective. Rather, it contends that
8 Defendant cannot show prejudice because a prior Utah conviction made him ineligible
9 for voluntary departure. Defendant plead guilty to "Attempted Unlawful Possession
10 of a Controlled Substance with Intent to Distribute" in 2003 and served a one-year
11 prison term.

12 **A. Prejudice**

13 Defendant asserts prejudice by arguing that he was not advised that he may be
14 eligible for voluntary departure. The Government resists that Defendant, as an
15 aggravated felon, was not eligible for voluntary departure and thus, was not prejudiced
16 by the lack of a hearing. Voluntary departure allows an alien to avoid the formal
17 removal process and voluntarily depart at his own expense. 8 U.S.C. § 1229c(a)(1).
18 It is an option available to all aliens except aggravated felons and terrorists. *Id.* §
19 1229c(b). "Aggravated felony" means "illicit trafficking in a controlled substance...,
20 including a drug trafficking crime," *id.* § 1101(a)(43)(a), and any attempts at such a
21 crime. *Id.* § 1101(a)(43)(U).

22 At issue here is Defendant's state drug conviction. To determine whether that
23 qualifies as an "aggravated felony" under the federal immigration law, the Court must
24 first use the "categorical approach." *United States v. Crawford*, 520 F.3d 1072, 1078
25 (9th Cir. 2008); *see generally Taylor v. United States*, 495 U.S. 575 (1990). This
26 requires the Court to compare the elements of the Utah statute to the generic definition
27 of a "drug trafficking" crime. "If the statute of conviction criminalizes conduct that
28 would not satisfy the federal definition of the crime at issue, then the conviction does

1 not qualify as a predicate offense." Pelayo -Garcia v. Holder, 589 F.3d 1010, 1014
2 (9th Cir. 2009). In that instance, the Court then looks to the record and employ the
3 "modified categorical approach" to try and narrow the specific conduct for which
4 Defendant was convicted. Id. The label the state places on the conduct (misdemeanor
5 or felony) has no bearing on whether the same is an "aggravated felony" in
6 immigration law. United States v. Alvarez-Gutierrez, 394 F.3d 1241, 1244 (9th Cir.
7 2005).

8 Defendant pleaded guilty to "attempted unlawful possession of controlled
9 substance with intent to distribute. ECF No. 43-1, at 1. Mirroring its title, the crime
10 is defined by Utah law as "possess[ing] a controlled or counterfeit substance with
11 intent to distribute." UTAH CODE § 58-37-8(1)(a)(iii). There are two ways that the
12 Utah statute can qualify as an aggravated felony under the Immigration and
13 Nationality Act: (1) if it "contains a trafficking element;" or (2) if it would be
14 punishable as a felony under the federal drug laws. Rendon v. Mukasey, 520 F.3d 967,
15 974 (9th Cir. 2008). Because the Court finds that Defendant's conviction qualifies as
16 a federal felony, it does not reach whether it also contains a trafficking element.

17 **1. Categorical Approach**

18 The Court must compare the Utah crime to the federal Controlled Substances
19 Act (CSA) to determine if it is analogous to an offense under that Act. The federal
20 CSA makes it a felony to knowingly or intentionally "possess with intent to
21 manufacture, distribute, or dispense," any amount of marijuana. 21 U.S.C. § 841(a),
22 (b)(1)(D). This language closely tracks that of the Utah law. UTAH CODE §
23 58-37-8(1)(a)(iii).

24 The Second and Third Circuits, however, decline to categorically define some
25 state marijuana offenses as federal felonies. They interpret 21 U.S.C. § 841(b)(4),
26 which provides a different punishment for those who "distribut[e] a small amount of
27 marihuana for no remuneration," to create a federal misdemeanor. Under this
28 reasoning, a state conviction is equivalent to a federal felony only if the offense

1 involved payment or more than a small amount of marijuana. *See, e.g., Evanson v.*
2 *Atty. Gen.*, 550 F.3d 284, 289 (3d Cir. 2008). It is not certain from the text of Utah's
3 statute that Defendant "distributed" marijuana for payment or whether he did so in
4 large amounts.

5 The Court notes that this position is not universally accepted, and it is inclined
6 to find Defendant's conviction categorically equivalent to a federal felony. *See Julce*
7 *v. Mukasey*, 530 F.3d 30, 35 (1st Cir. 2008) (holding that Section 841(b)(4) is a
8 mitigating sentencing provision and does not create a standalone misdemeanor
9 offense). But although the Ninth Circuit has not adopted this reasoning, neither has
10 it explicitly rejected it. Therefore, the Court will proceed to the "modified categorical
11 approach" to determine whether the record can narrow the conduct for which
12 Defendant was actually convicted.

13 **2. Modified Categorical Approach**

14 Where a state conviction is based on a guilty plea, the Court's review under the
15 modified categorical approach is limited "to those documents 'made or used in
16 adjudicating guilt' such as 'the terms of the charging document, the terms of a plea
17 agreement or [the] transcript of [the] colloquy between judge and defendant in which
18 the factual basis for the plea was confirmed by the defendant, or to some comparable
19 judicial record of this information.'" *United States v. Martinez-Martinez*, 468 F.3d
20 604, 606-07 (9th Cir. 2006).

21 Here, the available documents include the Utah judgment (ECF No. 43, at
22 12-14), Defendant's plea agreement (*Id.* at 15-23), the Amended Information (*Id.* at
23 24-25), and a partial transcript of the plea colloquy (ECF No. 45, at 5). The plea
24 colloquy indicates that officers found "four large bricks" of marijuana in Defendant's
25 car, each packaged "for transportation and distribution." Defendant verbally
26 acknowledged this information was accurate. The Court declines to adopt counsel's
27 suggestion that a "small amount," which is left undefined by the Section 841(b)(4),
28 includes "four large bricks." And even were the Court to consider this inconclusive,

1 Defendant has the burden of proving his conduct falls outside the perimeter of an
2 aggravated felony. Rosas-Castaneda v. Holder, — F.3d —, 2011 WL 4314321, *10
3 (9th Cir. Sept. 12, 2011). He has not carried that here.

4 Thus even under the Third Circuit's interpretation of the federal CSA,
5 Defendant's conduct would be punished as a felony. The Court finds that Defendant
6 was not eligible for voluntary departure at his 2006 deportation proceedings, and that
7 he was not actually prejudiced by the failure of the IJ to so inform him.

8 **C. Presumed Prejudice**

9 Alternatively, Defendant argues that the Court should still presume prejudice
10 by the defective proceedings because he was without counsel. Though there is no
11 Sixth Amendment right to counsel in immigration proceedings, Congress provides
12 such a right by statute. Hernandez-Gil v. Gonzales, 476 F.3d 803, 806 (9th Cir. 2007).
13 Defendant attempts to analogize this statutory right with the Sixth Amendment's
14 guarantee to argue that its deprivation is inherently prejudicial, thereby defeating the
15 need to show actual prejudice.

16 The Ninth Circuit has not answered whether a defendant denied counsel must
17 still demonstrate actual prejudice. *See id.* at 808 ("It is unsettled whether there must
18 be a showing of prejudice where, as in this case, counsel has been effectively
19 denied"); Mendoza-Mazariegos v. Mukasey, 509 F.3d 1074, 1084 (9th Cir. 2007)
20 ("We again leave unanswered the question whether a petitioner must show prejudice
21 when he has been denied the right to counsel in removal proceedings."). Other circuits
22 do not require that aliens produce proof of actual prejudice where they have been
23 effectively denied counsel. *See Picca v. Mukasey*, 512 F.3d 75, 78 (2d Cir. 2008).

24 Here, however, there is firm evidence that Defendant's drug conviction would
25 statutorily preclude his application for voluntary departure. Even assuming the Ninth
26 Circuit would analogize the statutory right to counsel with the Sixth Amendment, the
27 Court does not believe that a presumption of prejudice can overcome the actual fact
28 that Defendant's removal hearing ends in the same result, with or without counsel. *See*

1 United States v. Jimenez, 921 F. Supp. 1054, 1057-58 (S.D.N.Y. 1995) (Sotomayor,
2 J.) (upholding §1326 indictment, where defendant was deprived of counsel during
3 predicate removal hearing, because he had a prior drug conviction and thus "failed to
4 show that . . . the assistance of counsel . . . could have yielded him any possible relief
5 from deportation").

6 Accordingly, **IT IS HEREBY ORDERED:**

7 1. Defendant's Motion to Dismiss (ECF No. 39) is **DENIED**.

8 **IT IS SO ORDERED.** The District Court Executive is directed to enter this
9 order and to provide copies to counsel.

10 **DATED** this 29th day of September, 2011.

11
12 s/Robert H. Whaley
13 ROBERT H. WHALEY
14 United States District Judge
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